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| <b>Meeting:</b> | <b>Safer Bromley Partnership Strategic Group</b>   |
| <b>Date:</b>    | <b>13 December 2012</b>  |
| <b>Subject:</b> | <b>Putting Victims First – More Effective Responses to Anti Social Behaviour.</b>  |
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## 1 SUMMARY

- 1.1 In June 2012, the Partnership received a report on the Government's White Paper "Putting Victims First – More Effective Responses to Anti-Social Behaviour". This report highlighted the key changes proposed within the White Paper and proposed that a further report would be presented to the Partnership as more details became available. As noted in June, the White Paper sets out proposals to change legislation and improve the range of tools that police and other agencies have to tackle anti-social behaviour. This paper sets out a proposed list of actions to ensure that the Safer Bromley Partnership is continuing to make progress in work to tackle anti-social behaviour and improve the services received by victims.

## 2 RECOMMENDATION

- 2.1 The Strategic Group is asked to reflect on the previous discussions in relation to the main proposals contained within the Government's White Paper **Putting Victims First – More Effective Responses to Anti Social Behaviour** ([www.homeoffice.gov.uk/crime/anti-social-behaviour/white-paper](http://www.homeoffice.gov.uk/crime/anti-social-behaviour/white-paper))
- 2.2 To clarify the proposed actions, the proposals are set out within three categories (relating to timing of actions):

### ***Short Term Developments***

- Establish an Anti-Social Behaviour Multi Agency Risk Assessment Conference
- Review and Identify links to other cross agency agenda e.g. Tackling Troubled Families, Reducing Harm Caused by Drugs and Alcohol,
- Adopt Matrix Assessment for collation and allocation of work.
- Identify and address key recording issues in relation to lead agencies e.g. Registered Social Landlord, Police, Local Authority.

### **Medium Term Developments**

- Undertake a review of work with victims of Anti Social Behaviour and identify key developments for services in moving forward.
- Undertake review of current staffing levels across the Partnership agencies and identify recommendations for future working.

- Assess value of delivering Restorative Justice interventions across the borough (identify best practice from other boroughs).

## ***Longer Term Objectives, Dependent on Implementation of Necessary Legislation***

- Implement detail of recommended changes to existing powers (e.g. changes to Anti Social Behaviour Order)
- Further develop and implement proposals relating to the Community Trigger and Partnership response.
- Ensure the changes to measures such as Crack House Closures, Dispersal Orders etc are implemented effectively.

## **2 BACKGROUND INFORMATION**

- 2.1 The Partnership first considered the key elements of the White Paper in June 2012. It is noted that, having produced a consultation document and the White Paper (Putting Victims First) the Government has yet to set a date for the legislative changes in order to facilitate some of the recommendations. This update report sets out a summary of the proposals contained within the White Paper before proposing a series of actions that will be taken by Partnership agencies in the next twelve months.
- 2.2 As highlighted in the previous report to the Partnership, the key changes proposed in the White Paper include the following six new powers that will be implemented as part of the review:
1. **The Crime Prevention Injunction** – this injunction will be available to a wide range of agencies. Proposals are that such an injunction could be used quickly to protect victims by dealing with anti-social behaviour by private tenants and owner occupiers, as well as social tenants.
  2. **The Criminal Behaviour Order** – this order would be available on conviction for any criminal offence which will allow courts to attach positive requirements to ensure perpetrators deal with the underlying issues driving their behaviour as well as including prohibitions to immediately protect victims.
  3. **The Community Protection Notice** – Aimed at dealing with particular anti-social behaviour impacting on a community's quality of life (for example to deal with noise, litter or graffiti).
  4. **The Community Protection Order (public space)** - A locally determined order which could impose controls on behaviour in public places, for example controlling drinking in public as well as preventing other behaviour which has an impact on quality of life.
  5. **The Community Protection Order (closure)** - Simplifying the current number of powers available to close premises that are a magnet for trouble.
  6. **The Direction Power** - A simpler and less bureaucratic power to enable the police to disperse situations to protect victims without needing to go through a long and slow process to designate an area in advance.

- 2.3 Whilst many of these proposed changes will require legislation, there are a number of key elements of the White Paper that can be implemented without additional or new legislation. One of the most important elements is the establishment and management of an effective forum for assessing and identifying action to tackle Anti Social Behaviour. The White Paper recommends and endorses the establishment of an Anti-Social Behaviour focused Multi Agency Risk Assessment Conference – Bromley already makes good use of this model of working in relation to cases of Domestic Abuse and it is proposed that a Partnership group will be formally established to consider cases of ASB. This development and how this new group will operate in the current structure is set out in Appendix B.
- 2.4 In addition to establishing a new ASB MARAC, it is proposed that greater and more formalised use be made of the Partnerships Matrix assessment form. This assessment and management tool (Appendix A) has been utilised by lead professionals in a wide range of agencies to identify and facilitated positive and coordinated responses to identified problems. In addition to drawing together some of this existing good practice, it is proposed that the new ASB MARAC will occupy a positive position from which to facilitate the introduction of new powers and orders proposed in the White Paper, thus facilitating a staged approach.
- 2.5 Moving to the medium term actions, it is noted that the establishment and operation of the ASB MARAC will take an appropriate primary emphasis on victims and associated needs. It is further proposed that additional work be undertaken to review the work of the Partnership in response to the victim’s position. In particular, it is proposed that work be undertaken with Victim Support in the borough in order to map the “victim journey” in relation to reporting incidents and identifying and achieving satisfactory outcomes. Also in the medium term, it is proposed that a review be undertaken of existing staffing levels within key Partnership agencies and also a review of the use of Restorative Justice tools in cases of Anti Social Behaviour.
- 2.6 In relation to longer term objectives, it is noted that primary amongst these will be the introduction of new powers and legislation as summarised on page 2 of this report. However, it is also noted that the current pilots in other parts of the country are working to identify positive implementation of the Community Trigger. The specific proposals in relation to the Community Trigger represent a high level duty on the local authority, Police and health agencies to deal jointly with complaints raised by members of the public. It is envisaged that the experience and lessons learnt from pilot areas will shape plans within Bromley.
- 2.7 The staged approach set out above will be complimented by regular updates to the Strategic Group that provide appropriate outlines of progress and facilitators and barriers to progress. These will be incorporated into the work programme for the New Year.

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| <b>Victim/Informant:</b> | <b>Address:</b>  | <b>D.O.B</b>             |
| <b>Landlord:</b>         | <b>Ethnicity</b> | <b>Additional Needs:</b> |

This scorecard is designed to help you identify vulnerable victims, witnesses, and complainants. It should be used as a guide, and in combination with your own judgement (and that of your neighbourhood partnership) to help ascertain what support and protection is required in any given situation. All action taken as a result of your assessment should be discussed with the witness to ensure it meets their needs.

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| 1. Other than this occasion - how often do you have problems, what are they?  | 5<br>3<br>2<br>1<br>0 | Daily<br>Most days<br>Most weeks<br>Most months<br>Only occasionally  |
| 2. Do you think the current incident is linked to previous incidents?<br>If so why?   | 2<br>0                | Yes<br>No   |
| 3. Do you think that incidents are happening more often and/or are getting worse?<br>How are they getting worse?  | 2<br>0                | Yes<br>No   |
| 4. Do you know the offender/ s? Details: Name, Address, D.O.B, Landlord, Details of behaviour:  | 2<br>1<br>0           | They know each other well<br>They are 'known' to each other<br>They do not know each other  |
| 5. Does the perpetrator (or their associates) have a history of or reputation for Intimidation or harassment? Is so what?   | 6<br>4<br>2<br>0      | Perpetrator or their associates are currently harassing the complainant<br>Perpetrator or their associates have harassed the complainant in the past<br>Perpetrator or their associates have not harassed the complainant, but have a history or reputation for harassment or violent behaviour<br>Perpetrator or their associates have no history or reputation for harassment or intimidation |
| 6. Have you informed any other agencies about what has happened?<br>If yes, are you happy for us to discuss this problem with them?<br><br>Agency Information: Agency, Contact Details, Email, Details of involvement | 0<br>1                | Yes<br>No   |
| 7. Which of the following do you think that this incident deliberately targeted<br>Specify:<br><br>Apart from the effect on you, do you think anyone else has been affected by what has happened?                     | 4<br>3<br>1<br>0      | You<br>Your family<br>Your community<br>None  |

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| <p><b>8.</b> Do you feel that this incident is associated with your faith, nationality, ethnicity, Sexuality, gender or disability?<br/>Details:</p>   | <p><b>3</b><br/><b>0</b></p>  | <p>Yes<br/>No</p>   |
| <p><b>9.</b> In addition to what has happened, do you feel that there is anything that is increasing you or your household's personal risk (e.g. because of personal circumstances)<br/>Details:</p> | <p><b>3</b><br/><b>0</b></p>  | <p>Yes<br/>No</p>   |
| <p><b>10.</b> How affected do you feel by what has happened?<br/>Details: How are they affected?</p>   | <p><b>0</b><br/><b>1</b><br/><b>2</b><br/><b>3</b><br/><b>5</b></p> | <p>Not at all<br/>Affected a little<br/>Moderately affected<br/>Affected a lot<br/>Extremely affected</p> |

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| <p><b>11.</b> Has yours or anyone's health been affected as a result of this and any previous incidents?<br/>Details: If yes, how?</p> | <p><b>3</b><br/><b>3</b></p>                           | <p>Physical health<br/>Mental health</p>  |
| <p><b>12.</b> Do you have any friends and family to support you?</p>   | <p><b>3</b><br/><b>3</b><br/><b>1</b><br/><b>0</b></p> | <p>Complainant lives alone and is isolated<br/>The complainant is isolated from people who can offer support<br/>The complainant has a few people to draw on for support<br/>The complainant has a close network of people to draw on for support</p> |
| <p>Please add any additional information that is relevant:</p>   |  |   |

Based on these factors and your own judgement, adjust the scoring accordingly

Low 0 4 8 12 16 20 22 24 26 28 30 High

Date of Referral to Panel:

Referral Made By:

Matrix Score: High, Medium or Low

Can you provide details of what action has been taken so far:

**Additional Special Instructions/Information**

Has victim been referred to Victim Support or Safer Bromley Van:

**CONSENT TO INFORMATION SHARING**

I consent to agencies obtaining and sharing information as part of the multi-agency work to help and secure my safety and that of my family.

**If there are child protection concerns, information will be shared regardless of whether this form is signed.**

Signature: \_\_\_\_\_

Date: \_\_\_\_\_

PRINT NAME: \_\_\_\_\_

